Section 1. Introduction

The first ever World Humanitarian Summit in 2016 outlined the Grand Bargain Commitments that have a transformative potential for the humanitarian sector. However, there is currently no system in place which can be used for action planning and assessing and monitoring progress made in meeting these commitments in a programme, by an organisation or in a humanitarian response.

The purpose of this Localisation Performance Measurement Framework (LPMF) is to evidence progress made towards achieving localisation commitments. While its focus is on local and national actors, it is anticipated that it will also be relevant to international NGOs, UN agencies and donors as well as research and academic institutions that are studying or evaluating localisation.

The development of the LPMF has been guided by the aspiration to offer an approach that is clear, practical, and that can assist in strengthening the evidence base for localisation and advance a common understanding of the progress that is being made towards achieving this, as well as identifying areas of weakness. While it has been conceived and structured in a particular way, it is anticipated that those using the LPMF will use the parts of it that are most relevant to them, or adapt it to meet their specific needs. The aim is to encourage measurement and research as a means of promoting localisation rather than tying users to one specific approach.

Structure of the LPMF:

Section 1: Introduction
Section 2: Glossary of localisation terms
Section 3: A guide to using the framework
Section 4: Who can use the framework?
Section 5: Summary of the localisation performance measurement framework
Section 6: Localisation performance measurement framework
Section 7: Localisation assessment summary
Section 8: Localisation report and action plan

Acronyms:

CRM	Complaints Response Mechanism
GHP	Global Humanitarian Platform
НСТ	Humanitarian Country Team
HNO	Humanitarian Needs Overview
HRP	Humanitarian Response Plan
KPI	Key Performance Indicator
L/NA	Local/National Actor
LPMF	Localisation Performance Measurement Framework
NEAR	Network for Empowered Aid Response
INGO	International Non-Governmental Organisation
PoP	Principles of Partnership
SAG	Strategic Advisory Group
TWG	Technical Working Group
UN	United Nations
WHS	World Humanitarian Summit

Section 2. Glossary of localisation terms

World Humanitarian Summit	The World Humanitarian Summit (WHS) was held in Istanbul, Turkey in May 2016. The purpose of the Summit was to generate commitments to reduce suffering and deliver more effective assistance to people caught in humanitarian crises
The Grand Bargain	The Grand Bargain is an agreement between more than 30 of the biggest donors and aid providers, with the aim of strengthening humanitarian assistance. includes a series of changes in the working practices of donors and aid organisations that would deliver an extra billion dollars over five years for people in need of humanitarian aid.
Localisation	Localising humanitarian response (or localisation) is a process of recognising, respecting and strengthening the leadership by local authorities and the capacity of local civil society in humanitarian action, in order to better address the needs of affected populations and to prepare national actors for future humanitarian responses. ¹
Local and national actors	Local or national NGOs that are based in the global south and that are not affiliated in any way to an international NGO. ²
Performance measurement	Performance measurement is the process of collecting, analysing and/or reporting information regarding the performance of an individual, group, organisation, system or component.
Direct funding	For institutional (mainly government) donors - direct funding from the original donor to local and national. organizations i.e. funding that does not pass through an international intermediary. For UN agencies and international NGOs – the direct onward transfer of publicly- raised funding (i.e. funding that does not come from institutional donors) to local and national organizations. ³
'As directly as possible' funding	Funding channelled through a pooled/national fund that is directly accessible to national and local responders. ⁴
Principles of partnership (PoP)	The Global Humanitarian Platform ⁵ adopted Principles of Partnership (PoP) in 2007 which emphasise the importance of building relationships on the basis of equality, transparency and trust. They include Equality, Transparency, Results-Oriented Approach, Responsibility and Complementarity
Organisational development	A change process that aims to build the capacity of an organisation and improve its ability to effectively serve people and respond to their needs.

¹ OECD (2017) Localising the response: World Humanitarian Summit – putting policy into practice, the commitments into action series.

² NEAR (2018) Open Letter - Localisation Marker Working Group Definitions Outcome.

³ Ibid.

⁴ Ibid.

⁵ The Global Humanitarian Platform (GHP) was an initiative flowing from a July 2006 dialogue between the UN and NGOs with the purpose discussing ways to improve partnerships between diverse humanitarian organisations. The full Principles of Partnership can be found at <u>https://www.icvanetwork.org/principles-partnership-statement-commitment</u>.

Section 3. Who can use the framework?

While this framework focuses primarily on the particular concerns that L/NA's face in measuring progress towards achieving localisation commitments, it is also relevant to a range of other organisations and tasks including international NGOs and UN agencies, donors and research and academic institutions. The different ways in which it can support reflection, research and evaluation are outlined in the table below. Questions highlighted in red will require an assessment of the progress that has been made towards the <u>impact indicator</u> for each of the localisation components.

Local and national NGOs	International NGOs and UN agencies	Donors	Research and evaluation
Purpose:	Purpose:	Purpose:	Purpose:
To measure, report and communicate the	To understand how, and in what ways the	To understand how and in what ways	To measure, report and communicate the
progress that has been made towards	organisation is supporting localisation and	donor policies and procedures are	performance of the humanitarian system
meeting localisation commitments and to	to identify areas where internal change or	contributing to localisation. To inform	in progressing localisation commitments.
inform advocacy where gaps are	external advocacy is required to deliver	advocacy and action in areas where	To inform advocacy and action in areas
identified.	localisation commitments.	weakness are identified.	where weaknesses are identified.
Ways in which the framework can be			
used:	used:	used:	used:
What is our organisation's experience of	What is our organisation's understanding	What is our organisation's understanding	To what extent and in what ways has
localisation and what progress has been	of localisation and how does this compare	of localisation and how does this compare	progress been made towards achieving
made against each of the different	with the commitments that are outlined	with the commitments that are outlined	localisation commitments?
aspects of localisation?	in the framework?	in the framework?	
			To what extent and in what ways has
To what extent and in what ways has	How effectively is our organisation	To what extent are we meeting the key	localisation contributed to changes
localisation contributed to changes	progressing localisation commitments?	performance indicators on funding? What	(positive or negative) in the effectiveness
(positive or negative) in the effectiveness		are the gaps in our policies and practice	of humanitarian response?
of our humanitarian response?	What aspects of localisation is our	and how can we address these?	In what areas has progress not been
How can we communicate the	organisation under-performing in and		achieved and what are the reasons for
performance and impact of localisation to	what policies, systems or approaches	To what extent and in what ways has	this?
internal and external stakeholders?	need to change to address these?	localisation contributed to changes	
	To what extent and in what wave has	(positive or negative) in the effectiveness	What changes are required in policies or
Where should we focus our organisation's	To what extent and in what ways has	of the humanitarian system?	practices and by whom to address the
advocacy efforts in order to strengthen	localisation contributed to changes	Where should we focus our organisation's	areas of weakness?
the pace of localisation?	(positive or negative) in the effectiveness	advocacy efforts in order to strengthen	
	of our humanitarian response?	the pace of localisation?	

Section 4. A guide to using the framework

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Step 1 Understanding the framework

There are 6 localisation components

- Partnerships
- Funding
- Capacity
- Coordination and complementarity
- Policy, influence and visibility
- Participation

Each component has a number of key performance indicators (KPI) which have been grouped thematically.

Each component has a <u>desired</u> <u>change</u> which outlines the shifts that needs to occur to contribute to achieving localisation.

Each component has an <u>impact</u> <u>indicator</u> which addresses whether localisation has impacted the humanitarian system.

Report ref.: Section 5

Step 2 Assessing localisation performance

Each KPI has one or more <u>means of verification</u> which are qualitative or quantitative measures which can be used to assess performance. Accompanying these are <u>measurement</u> <u>strategies</u> which provide tools and guidance to support performance assessment.

Before starting the performance assessment, a decision should be made about which of the localisation components listed in the framework to measure, and for each component, which KPIs outlined in the framework are most relevant.

Once the selection has been made, relevant measurement strategies should be selected from the framework. Performance against relevant KPIs can be assessed through a range of approaches which include key informant interviews, focus group discussions, direct observation, document review and secondary data review. The assessment does not have to include all the KPIs but should include those which are considered most relevant.

Once the scope of the assessment has been defined and measurement strategies have been selected, the research can be conducted.

Report ref. : Section 6

Step 3 Benchmarking performance

The localisation assessment summary offers a way to determine whether progress towards localisation commitments is being achieved.

The use of a simple 3-point traffic light system (red = poor, amber = modest, green = excellent) to indicate the level of progress that has been achieved against each of the localisation KPIs allows assessment, calibration and comparison of findings.

Using the findings of the research, indicate the progress made for each KPI in the table. A summary assessment for each localisation component can also be made.

The results should be entered directly into the table.

Report ref. : Section 7

Step 4 Action planning

The localisation report and action plan summarises progress made and identifies key actions that are required to strengthen localisation

A brief summary should be written of the overall findings for each of the localisation components.

Changes that are still required to make progress towards the localisation impact indicators should be documented.

Actions that need to be taken to make further progress should be outlined.

Report ref. : Section 8

Section 5. Summary of the localisation performance measurement framework

The table below provides a summary of each localisation component included in the LPMF. It outlines the desired change that is anticipated, provides an impact indicator and summarises the key performance indicators.

Guidance notes: Six colour-coded localisation <u>components</u> are listed below. Each component has a <u>desired change</u> which outlines the shifts that needs to occur to contribute to achieving localisation; each has a number of <u>key performance indicators (KPI)</u> which are grouped thematically (e.g. quantity of funding, quality of funding etc.); each has an <u>impact indicator</u> which addresses whether localisation has impacted the humanitarian system.

1. Partnerships	
Desired change	More genuine and equitable partnerships, and less sub-contracting
Impact indicator	Equitable and complementary partnerships between L/NA and INGOs/UN to facilitate the delivery of timely, and effective humanitarian response
KPIs	(1.1) Quality in relationships, (1.2) Shift from project-based to strategic partnerships, (1.3) Engagement of partners throughout the project cycle
2. Funding	
Desired change	Improvements in the quantity and quality of funding for local and national actors (L/NA)
Impact indicator	Increased number of L/NA describing financial independence that allows them to respond more efficiently to humanitarian response
KPIs	(2.1) Quantity of funding, (2.2) Quality of funding, (2.3) Access to 'direct' funding (2.4) management of risk
3. Capacity	
Desired change	More effective support for strong and sustainable institutional capacities for L/NA, and less undermining of those capacities by INGOs/UN
Impact indicator	L/NA are able to respond effectively and efficiently to humanitarian crises, and have targeted and relevant support from INGOs/UN
KPIs	(3.1) Performance management, (3.2) Organisational development (3.3) Quality standards, (3.4) Recruitment and surge
4. Coordination and	l complementarity
Desired change	Greater leadership, presence and influence of L/NA in humanitarian leadership and coordination mechanisms
Impact indicator	Strong national humanitarian leadership and coordination mechanisms exist but where they do not, that L/NA participate in international coordination mechanisms as equal partners and in keeping with humanitarian principles
KPIs	(4.1) Humanitarian leadership, (4.2) Humanitarian coordination (4.3) Collaborative and complimentary response
5. Policy, influence	
Desired change	Increased presence of L/NA in international policy discussions and greater public recognition and visibility for their contribution to humanitarian response
Impact indicator	L/NA shape humanitarian priorities and receive recognition for this in reporting
KPIs	(5.1) Influence in policy, advocacy and standard-setting, (5.2) Visibility in reporting and communications
6. Participation	
Desired change	Fuller and more influential involvement of crisis-affected people in what relief is provided to them, and how
Impact indicator	Affected people fully shape and participate in humanitarian response
KPIs	(6.1) Participation of communities in humanitarian response, (6.2) Engagement of communities in humanitarian policy development and standard-setting

Section 6. Localisation performance measurement framework

The LPMF provides a means of measuring progress towards localisation. It expands on the summary table and provides a more detailed list of KPIs for each localisation component, a means of verification and strategies for measurement.

Guidance notes: Each localisation component is represented by a colour-coded table. The table lists the desired change, impact indicator and KPI groups. One or more KPIs are listed under each theme. Each KPI has one or more <u>means of verification</u> which are qualitative or quantitative measures which can be used to assess performance. Accompanying these are <u>measurement strategies</u> which provide tools and guidance to support performance assessment (links to specific measurement tools are outlined in annex 1).

- 1. Before starting the performance assessment, a decision should be made about which of the localisation components listed in the framework to measure, and for each component, which KPIs outlined in the framework are most relevant.
- Once the selection has been made, relevant measurement strategies should be selected from the framework. Performance against relevant KPIs can be assessed through a range
 of approaches which include key informant interviews, focus group discussions, direct observation, document review and secondary data review. The assessment does not have
 to include all the KPIs but should include those which are considered most relevant.
- 3. Once the scope of the assessment has been defined and measurement strategies have been selected, the research can be conducted.

1. Partnerships	
Desired change	More genuine and equitable partnerships, and less sub-contracting
Impact indicator	Equitable and complementary partnerships between L/NA and INGOs/UN facilitate the delivery of relevant, timely and effective humanitarian response.

Key performance indicators	Means of verification	Measurement strategies
 <u>1.1 Quality in relationships</u> L/NA have power in partnerships Relationships with L/NA are guided by the Principles of Partnership (PoP) (equality, transparency, results- oriented approach, responsibility and complementarity) and are periodically reviewed Partnerships have a mechanism by which issues of concern can be raised and resolved 	 Quality in relationships Partnership Agreements clearly define the nature of the partnership (strategic, project-focused, sub-contractor) and refer to the PoP Partnership quality monitoring tools are routinely used which incorporate indicators for a constructive, quality relationship and which include periodic review Partnership Agreements have a mechanism to address concerns 	 Quality in relationships Review L/NA Partnership Agreements Review partnership quality monitoring tools Interview senior leaders and partnership management staff from L/NA, their INGO/UN partners and donors
 <u>1.2 Shift from project-based to strategic partnerships</u> Existence of longer-term strategic partnerships that commit to build systems and processes that reflect the ambition and goals of L/NA 	 Shift from project-based to strategic partnerships Year-on-year increase in the proportion of partnership contracts that go beyond project-based activities and provide tangible support for organisational development 	 <u>Shift from project-based to strategic partnerships</u> Review the nature of L/NA partnership (strategic, project-focused, sub-contract) and document year-on-year change
 1.3 Engagement of partners throughout the project cycle Projects and budgets are co-designed, implemented, monitored and evaluated with L/NA and affected people (see Section 6 - Participation) 	 Engagement of partners throughout the project cycle Evidence of L/NA participation throughout the project cycle (review of assessment, project design, implementation, monitoring and evaluation) 	 Engagement of partners throughout the project cycle Review engagement of L/NA participation in assessment, project design, implementation, monitoring and evaluation)

Improvements in the quantity and quality of funding for L/NA

2. Funding Desired change Interview L/NA project management staff

Impact indicatorA funding environment that promotes, incentivises and supports localisation to enable a more relevant, timely and effective humanitarian response			
Key performance indicators	Means of verification	Measurement strategies	
 2.1 Quantity of funding The amount of humanitarian funding to L/NA increases in line with Grand Bargain and Charter for Change commitments INGO/UN agencies routinely publish the percentage of funding that they passed on to L/NA New and innovative funding mechanisms are made available to L/NA 	 <u>Quantity of funding</u> Year-on-year increases in the proportion of total humanitarian funding awarded to L/NA Year-on-year increases in the number of donors/UN agencies that publish the percentage of funding passed on to L/NA Number and types of humanitarian funding mechanisms available in-country for L/NA Existence and effectiveness of innovative financing mechanisms that promote localisation 	 Quantity of funding Review total annual funding received by L/NA and proportion in comparison with other humanitarian actors (INGO, UN agencies, others) Review data from INGO/UN and donors on the percentage of funding they pass to L/NA Interview funding staff from L/NA, INGO/UN and donors Review number and type of funding mechanisms available in-country for L/NA 	
2.2 Quality of funding	Quality of funding	Quality of funding	
 Funding and support are made available to L/NA for emergency response, are provided quickly and include funding to hire additional qualified staff Funding for operating costs (office, warehousing, transport, communications, computing, printing) is included in L/NA funding agreements Overhead costs should be shared equally between L/NA and INGO/UN partners without reporting conditions Funding is provided that is adequate to deliver a response that meets quality standards and commitments exist to avoid/address gaps in funding where this is possible Transparency of financial transactions and budgets between INGO/UN and L/NA Reasonable adjustments required during implementation can be quickly and effectively discussed with the funding agency on equal terms 	 Funding available to L/NA within 2-weeks of a crisis for mobilisation of staff, procurement of humanitarian assistance and delivery of response which meets quality standards Extent to which operating costs are covered in L/NA funding agreements Funding contracts include provision for reasonable adjustments to be made during implementation Equality of overhead payments between L/NA and INGO/UN Participation of L/NA in funding decisions and transparency of financial transactions and budgets L/NA salary scales and financial procedures are respected; where it is necessary to strengthen financial procedures, efforts are focused on strengthening systems overall rather than imposing project-based systems 	 Review funding received by L/NAs within 2 weeks of a crisis Review funding agreements to determine the extent to which they include operating costs, provision for reasonable adjustments and equality of overhead payments Interview L/NA, INGO/UN and donor funding staff to evidence that policies have been used in practice Interview L/NA funding staff to examine participation in funding decisions, to determine the extent to which salary scales and financial systems are respected and to evidence the use of harmonised procedures Review donor reports to determine the existence of harmonised procedures Review proportion of multi-year funding awarded to L/NA Review L/NA funding strategies and INGO/UN contribution to these 	
 Donors should introduce multi-year financing and incentivise their own grantees to do likewise in order to enable local actors to retain staff, and ensure greater programme, and organisational preparedness, stability and quality 	 Existence of harmonised reporting and accounting procedures in collaborative relationships between international organisations and L/NA Year-on-year increases in the proportion of multi-year humanitarian funding awarded to L/NA 		

 INGO/UN actively seek to strengthen the financial sustainability of L/NA partners 	 INGO/UN support strategies for L/NA to raise funds through international donors 	
 2.3 Access to 'direct' funding L/NA access funding without an intermediary. Where this is not possible, L/NA can access funding 'as directly as possible' (e.g. funding channelled through a pooled/national funds that are directly accessible to L/NA) L/NA have direct access to donors and/or attend donor meetings with their INGO/UN partners 	 Access to 'direct' funding Number of INGO/UN facilitating direct access to donor funding and/or facilitating access to the largest in-country donors Year-on-year increase in direct funding to L/NA and/or funding received 'as directly as possible' via a pooled/national fund. INGO/UN encourage and facilitate direct contact between L/NA and donors 	 Access to 'direct' funding Interviews with L/NA funding staff to determine donor engagement Calculate changes in 'direct' and 'as directly as possible' funding over time.
 2.4 Financial management and risk mitigation L/NAs have robust financial management systems and accounting procedures and have a financing strategy in place. Fraud and corruption risks are acknowledged by L/NA and effective systems are put in place to mitigate and manage risk Shift in organisational culture and reduction of donor legislative barriers to funding L/NA 	 <u>Financial management and risk mitigation</u> Existence of effective financial management systems and financing strategy Existence of L/NA risk management framework which addresses fiduciary, institutional and programmatic risks Increase in the number of donors with a risk appetite and systems in place to fund L/NA 	 Financial management and risk mitigation Review of financial procedures, audit reports and financing strategy Review of systems to mitigate and manage risk Interviews with L/NA management and project staff Interviews with donors to determine risk appetite and legislative barriers

3. Capacity	
Desired change	More effective support for strong and sustainable institutional capacities for L/NA, and less undermining of those capacities by INGOs/UN
Impact indicator	L/NA are able to respond effectively and efficiently to humanitarian crises, and have targeted and relevant support from INGOs/UN

Key performance indicators	Means of verification	Measurement strategies
 <u>3.1 Performance management</u> Succession planning and performance management systems exist in L/NA and include incentives and accountabilities 	 Performance management Existence of performance management systems in L/NA which include succession planning Number of L/NA in leadership positions in humanitarian response (national/sub-national cluster co-leadership, HCT, thematic working groups) 	 Performance management Review performance management systems See 4.1 Humanitarian leadership for an approach to assessing L/NA in leadership positions Interview L/NA human resource and management staff
 <u>3.2 Organisational development</u> Organisational development is a core objective of partnerships Capacity assessments are routinely used and there is evidence of efforts to harmonise capacity assessment approaches across the sector Support for organisational development by INGO/UN is coordinated and the results are cumulative. 	 Organisational development Partnership contracts include organisational development Existence of capacity assessments Evidence that organisational development by INGO/UN are coordinated and the number of isolated and/or repetitive efforts have been significantly reduced Evidence of organistational development resulting in 'graduation' and/or greater autonomy 	Organisational development Review partnership contracts Review capacity assessment documents Interview human resource staff and management from L/NA and donors Review partnerships for evidence of 'graduation'

 A shared understanding between INGO/UN and L/NA that successful organisational development will result in a change in relationships and greater autonomy 		
 <u>3.3 Quality standards</u> Contextualised humanitarian standards, tools and policies are available in relevant local languages 	 <u>Quality standards</u> Increase in the proportion of common humanitarian standards, tools and policies that have been contextualised, 	Quality standards Review standards, tools and policies Interview L/NA management and technical staff to assess
 Programme and technical staff of L/NA have a sound understanding of humanitarian principles and contextualised quality standards 	 and key documents such as emergency response procedures that have been translated or developed by L/NA Support by INGO/UN and donors in strengthening L/NA knowledge and practice of humanitarian principles and standards 	 the existence and use of contextualised standards Review INGO/UN support for strengthening L/NA knowledge of principles and standards Direct observation of the use of standards
3.4 Recruitment and surge	Recruitment and surge	Recruitment and surge
 INGO/UN have ethical recruitment guidelines and adhere 	 The number of INGO/UN with ethical recruitment 	Review ethical recruitment guidelines
to them. The staff of L/NA is not actively approached or invited to	guidelines and evidence of their adherence to them	 Interview human resource staff from INGO/UN to assess
 The staff of L/NA is not actively approached or invited to apply for vacancies with INGO/UN 	 Numbers of national and local staff that are approached by or recruited into INGO/UN in the first 6-months after an 	existence and implementation of ethical recruitment guidelines
 Provision of support by INGO/UN to strengthen L/NA 	emergency	 Interview L/NA management and project staff to gather
surge mechanisms	• Existence of surge support by INGO/UN for L/NA in advance	data on number approached and/or recruited by
 INGO/UN adopt innovative approaches such as 	of and during humanitarian response	INGO/UN
embedding staff and/or shadowing and mentoring L/NA	 Existence of surge mechanisms which are supported by donors 	 Identify and examine surge mechanisms including deployment data to L/NA and funding from departs
during humanitarian response in preference to substituting capacity.	 Number of INGO/UN that have used alternative means of 	 deployment data to L/NA and funding from donors Interview L/NA management for evidence of the use of
carottaning opport).	scaling-up such as embedding staff, shadowing, mentoring	alternative means of scaling-up

4. Coordination and complementarity

Desired change

Greater leadership, presence and influence of L/NA in humanitarian leadership and coordination mechanisms

Strong national humanitarian leadership and coordination mechanisms exist but where they do not, that L/NA participate in international coordination mechanisms as equal partners and in keeping with humanitarian principles

Key performance indicators	Means of verification	Measurement strategies
4.1 Humanitarian Leadership	Humanitarian Leadership	Humanitarian leadership
 Existing local and national humanitarian coordination and 	 Existence of and support to pre-existing humanitarian 	 Examine cluster coordination model and cluster
leadership forums are used and supported and new,	leadership and coordination forums	coordination architecture review (if it exists) to
contextually-appropriate platforms, are not created	 Application of the principle of government leadership of 	determine whether it is supporting or substituting pre-
unless they are required	coordination mechanisms, with the exception of situations	existing humanitarian coordination forums
 Where clusters are active, a transition plan exists to move 	where government puts political interests above	 Assess HCT membership
humanitarian leadership and coordination to national and	humanitarian needs or protection concerns	 Assess cluster co-leadership at national and sub-national
sub-national authorities	 Evidence of the relevance of coordination structures from 	level
	the most recent Cluster Coordination Architecture Review	

 L/NA are members of Humanitarian Country Teams (HCT) or relevant national humanitarian leadership forums L/NA are playing leadership roles in coordination mechanisms (e.g. clusters or sectorial coordination meetings) where appropriate 	 Existence of a cluster transition plan to guide the handover of clusters to national authorities % of seats for L/NA in HCT % of L/NA in co-leadership positions for clusters at national/sub-national level Evidence that donors have made funding available to support L/NA co-leadership of clusters 	 Interview government and L/NA cluster leads and coleads Interview L/NA and donors to identify initiatives to fund cluster leadership Obtain and examine cluster transition plans (where they exist)
 4.2 Humanitarian coordination HCTs and clusters operate in a manner that creates an enabling environment for L/NA L/NA are active members of clusters and are represented in Working Groups 	 Humanitarian coordination % L/NA that attend and actively participate in/contribute to cluster meetings % of clusters that provide interpretation (in an appropriate language) so that all cluster partners are able to participate % of L/NA members of cluster Strategic Advisory Groups (SAG) and/or Technical Working Groups (TWG) % of L/NA members of Inter-Cluster Coordination Groups (ICCG) 	 Humanitarian coordination Assess L/NA membership of a sample of clusters Direct observation of cluster meetings to assess participation, use of local languages/interpretation Assess L/NA membership of cluster SAGs and TWGs where relevant Assess L/NA membership of ICCG
 4.3 Collaborative and complementary response Humanitarian response is delivered in a way that is collaborative and complementary (i.e. based on an analysis of the specific strengths/weaknesses of different humanitarian actors) Response strategies recognise the key roles of government and L/NA in strengthening the humanitarian-development nexus Existence of clearly defined parameters for INGO/UN complementing L/NA in response 	 Collaborative and complementary response Existence of cluster strategies that articulate the complementarity of INGO/UN and L/NA HRPs that articulate the specific strengths/weaknesses of different humanitarian actors and seek to leverage these to strengthen humanitarian response Existence of strategies to link humanitarian response and development interventions that recognise the leadership of government and L/NA 	 <u>Collaborative and complementary response</u> Review of cluster strategies Review of HRPs Interviews with cluster coordinators/co-coordinators Review of strategies to link humanitarian response and development work

5. Policy, influence & visibility				
Desired change	Increased presence of L/NA in international policy discussions and greater public recognition and visibility for their contribution to humanitarian response			
Impact indicator	L/NA shape humanitarian priorities and receive recognition for this in reporting			

Key performance indicators	Means of verification	Measurement strategies
5.1 Influence in policy, advocacy and standard-setting	Influence in policy, advocacy and standard-setting	Influence in policy, advocacy and standard-setting
 L/NA play a lead role in national humanitarian advocacy 	 Evidence that L/NA initiate, organise and sign onto advocacy 	 Review of humanitarian advocacy statements and policy
 L/NA are recognised as key stakeholders in international 	statements in equal numbers to INGO/UN	papers
debates about humanitarian policies that may have	• Evidence that L/NA agree and publish policy papers in equal	 Interviews with management and policy staff from L/NA,
significant impact on them	numbers to INGO/UN	their international partners and donors
 L/NA play a lead role in the regional/national/local 	 Engagement of L/NA and NGO networks in humanitarian 	 Review L/NA participation in the HNO/HRP
contextualisation of humanitarian standards	policy issues and standard-setting	

 L/NA influence donor priorities in-country including programme design and implementation 	 # L/NA that participate in the preparation of the Humanitarian Needs Overview (HNO) and Humanitarian Response Plan (HRP) Direct participation of L/NA in donor meetings 	
 5.2 Visibility in reporting and communications L/NA play a lead role in communicating national humanitarian issues both nationally and internationally Recognition of L/NA role, and credit for local design and implementation of programming in INGO/UN reporting Promotion of L/NA for their role in humanitarian action to the international and national media 	 <u>Visibility in reporting and communications</u> L/NA communications and stories on humanitarian issues receive coverage in national and international media L/NA are accurately credited in programme documents and donor reports for the work they undertake L/NA are promoted by their INGO/UN partners in communications materials for the public and national/international media 	 <u>Visibility in reporting and communications</u> Review of communications materials and media articles on humanitarian response in national/international media Review of programme documents and donor reports Interviews with communications staff from L/NA, their INGO/UN partners and donors

6. Participation	
Desired change	Fuller and more influential involvement of affected people in what relief is provided to them, and how
Impact indicator	Affected people fully shape and participate in humanitarian response

Key performance indicators	Means of verification	Measurement strategies
 6.1 Participation of affected people in humanitarian response Affected people are actively involved in assessment of needs, and have a say in how assistance is prioritised, the nature and quality of the assistance and the identification of beneficiaries Affected people have information about the implementing agency and have a good knowledge of what the programme is seeking to achieve and who it will benefit 	 Participation of affected people in humanitarian response Humanitarian organisations can show how affected people have participated throughout the project cycle Humanitarian organisations can show how they have elicited suggestions and feedback from affected people and the ways in which they have addressed the issues raised Affected people have knowledge about the implementing agency, the nature of the programme and who it is seeking to assist 	 Participation of affected people in humanitarian response Review organisational approaches to community engagement Review formal CRM approaches including procedures for documenting complaints and management responses Interview project staff Conduct focus group discussions with aid recipients to determine (i) the provision of information, (ii) their participation throughout the project cycle, and (iii) the
 Affected people are actively asked for feedback during and after the assistance provision and have a means of making suggestions or providing feedback 	 Affected people are able to explain how they participate in the different aspects of the project cycle Affected people understand the different ways in which they can make suggestions and feedback about the project and can outline how this has led to change Existence of formal mechanisms within L/NA and INGO/UN to provide information to, and ensure the participation of affected people Existence of formal Complaints Response Mechanisms (CRM) and associated management systems in L/NA and INGO/UN to address issues raised and provide feedback 	effectiveness of feedback or complaints mechanisms
6.2 Engagement of affected people in humanitarian policy	Engagement of affected people for humanitarian policy	Engagement of affected people for humanitarian policy
development and standard-setting	development and standard-setting	development and standard-setting

 Deliberations and decisions of humanitarian leadership and coordination forums are informed by in-depth 	•	humanitarian leadership and coordination forums are able to indicate how decision-making has been informed by	•	Interview humanitarian leaders and senior agency staff to determine how decision-making has been informed by
situational understanding, including the views of affected		affected people		affected people
people	-	Humanitarian organisations can show how their policy and	•	Review HRP, HNO, cluster strategies to gauge the
 Humanitarian policies and standards are informed by the 		standard-setting work has been informed by consultation		participation of affected people
experience and voices of the affected people		with affected people	•	Review a sample of cluster assessments
	-	Affected people validate the issues raised on their behalf	•	Conduct focus group discussions with aid recipients to
		and the relevance of contextualised standards.		determine their engagement in policy development and
				standard-setting

Section 7. Localisation assessment summary

The localisation assessment summary offers a simple way to determine whether progress towards localisation commitments is being achieved. The use of a simple traffic light system to indicate progress, and a brief descriptor for each of the KPIs allows calibration and comparison of the findings from the measurement framework. It also provides an indication of where good progress against localisation commitments is being achieved and where there is still scope for improvement.

Guidance notes: Use the three-point scale to indicate the progress that has been achieved – poor, modest, excellent. Indicate the results of the assessment directly into the table. If the framework is used on successive occasions, progress that has been made against the indicators can be observed. A summary assessment box has been included for each localisation component to allow an overall performance assessment to be made.

Localisation component		Loca	alisation prog	gress
1. Partnerships		Poor	Modest	Excellent
1.1 Quality in relationships	L/NA exercise power in partnerships			
	PoP are explicitly referred to in all partnership agreements			
	Partnership quality monitoring tools are used			
	Partnership reviews are conducted			
	Concerns about the partnership can be effectively addressed			
1.2 Shift from project-based to strategic partnerships	L/NA has strategic partnerships which support organisational development			
1.3 Engagement of partners throughout the project cycle	L/NA routinely participate in all aspects of the project cycle			
	Summary assessment for partnership			
2. Funding		Poor	Modest	Excellent
2.1 Quantity of funding	Increases in humanitarian funding to L/NA			
	INGO/UN publish the % of funding that they pass to L/NA			
	Increases in the number of funding mechanisms being made available to L/NA			
2.2 Quality of funding	Provision of funding for L/NA for a new humanitarian response within 2-weeks			
	Funding for operating costs including relevant institutional costs			
	Overhead costs shared equally between L/NA and INGO/UN with no reporting			
	Funding is provided that is adequate to meet quality standards			
	Transparency of financial transactions and budgets with L/NA			
	Flexibility for L/NAs to make reasonable adjustments during implementation			
	Availability of multi-year financing for preparedness, stability and quality			
	INGO/UN actively seek to strengthen the financial sustainability of L/NA			
2.3 Access to 'direct' funding	Changes in L/NAs access to direct funding			
	Changes in L/NAs access to funding with a single intermediary			
	Increases in L/NA direct access to donors			
2.4 Risk management	L/NAs have robust financial management systems and accounting procedures			
	L/NAs have effective systems in place to mitigate and manage risk			
	Pace of change in organisational culture/reduction of donor barriers to fund L/NA			

	Summary assessment for funding			
3. Capacity		Poor	Modest	Excellent
3.1 Performance management	Effectiveness of L/NA performance management strategies L/NA have succession plans in place for core posts			
3.2 Organisational development	Organisational development is a core objective of partnerships Capacity assessments are routinely used Organisational development is coordinated and the results are cumulative Successful organisational development results in greater L/NA autonomy			
3.3 Quality standards	Standards are contextualised and available in the local language			
3.4 Recruitment and surge	INGO/UN organisations have ethical recruitment guidelines and use them L/NA staff are not approached within 6-months of a crisis INGO/UN support L/NA surge mechanisms INGO/UN use innovative approaches to support L/NA surge			
	Summary assessment for capacity			
4. Coordination and complementarity		Poor	Modest	Excellent
4.1 Humanitarian leadership	Support is provided to pre-existing leadership and coordination forums L/NA are members of HCT L/NA are in co-lead positions in clusters			
4.2 Humanitarian coordination	HCTs and clusters provide an enabling environment for L/NA L/NA are active members of clusters and are represented in Working Groups			
4.3 Collaborative and complimentary response	Humanitarian response is delivered in a collaborative & complimentary way Response strategies outline the roles of gov. and L/NA to strengthen the hum-dev nexus			
	Summary assessment for coordination and complementarity			
5. Policy, influence and visibility		Poor	Modest	Excellent
5.1 Influence in policy, advocacy and standard-setting	L/NA play a lead role in national humanitarian advocacy L/NA play a lead role in the contextualisation of humanitarian standards L/NA influence donor priorities in-country			
5.2 Visibility in reporting and communications	L/NA play a lead role in communicating national humanitarian issues L/NA are credited in reports for the work they undertake L/NA are promoted by their INGO/UN partners in communications materials			
	Summary assessment for policy, influence and visibility			
6. Participation		Poor	Modest	Excellent
6.1 Participation of communities in humanitarian response	Affected people have a say in the assistance that they receive Affected people have information about programmes and participate in them Affected people can provide feedback or make complaints			
6.2 Engagement of communities in humanitarian policy development and standard-setting	Humanitarian decision-making is informed by the views of affected people Humanitarian policies and standards are informed by affected people			
	Summary assessment for participation			

Section 8. Localisation report and action plan

Use the table below to summarise the current state of localisation and to identify areas for further improvement to focus efforts to strengthen localisation.

Guidance notes: Write a brief summary of the overall findings for each of the components in the third column. Discuss the key changes that are still required to make progress towards each of the localisation impact indicators and summarise these in the fourth column. The fifth column can be used to outline actions that need to be taken to make further progress. These should be specific and should include details of what needs to be done, by whom and by what date.

Localisation action planning template

Component	Impact indicator	Summary of findings	Changes still required	Proposed actions
1. Partnerships	Equitable and complementary partnerships between L/NA and INGOs/UN	Write a short description for each component of localisation to summarise the findings from the localisation measurement framework.	What additional changes are required in order to make progress towards the impact indicator?	What actions are required, by whom and by when?
2. Funding	A funding environment that promotes, incentivises and supports localisation to enable a more relevant, timely and effective humanitarian response			
3. Capacity	L/NA are able to respond effectively and efficiently, and have targeted and relevant support from INGOs/UN			
4. Coordination and complementarity	Strong national humanitarian leadership and coordination mechanisms exist but where they do not, that L/NA participate in international coordination mechanisms as equal partners and in keeping with humanitarian principles			
5. Policy, influence and visibility	L/NA shape humanitarian priorities and receive recognition for this in reporting			
6. Participation	Affected people fully shape and participate in humanitarian response			

Developed by Andy Featherstone on behalf of the Network for Empowered Aid Response (NEAR), March 2019